# **Auditing Procedures Report**

	Issued under P.A. 2 of 1968, as amended and P.A. 71 of 1919, as amended.  Local Unit of Government Type  Local Unit Name  County														
l					<b>—</b>		Local Unit Na			County					
	Coun	ity ar End	□City	<b>⋉</b> Twp	□Village  Opinion Date	Other	Muskegor	n Charter Township	14-01-1-	Muskegon					
	/31/				5/05/08			Date Audit Report Submitte 5/12/08	d to State						
We a	affirm	that													
We a	are c	ertifie	ed public ac	countants	licensed to pr	actice in I	Michigan.								
We t	urthe	er aff	irm the follo	wing mate	erial, "no" resp	onses hav	ve been discl	osed in the financial statem	ents, includ	ling the notes, or in the					
Man	agen	nent	Letter (repo	ort of comr	ments and rec	ommenda	tions).			•					
	YES	8	Check ea	ch applic	able box belo	w. (See ii	nstructions fo	r further detail.)							
1.	X		All require reporting	ed compor entity note	nent units/fund es to the financ	s/agencie cial statem	s of the local ents as nece	unit are included in the fina ssary.	incial stater	ments and/or disclosed in the					
2.		X	There are no accumulated deficits in one or more of this unit's unreserved fund balances/unrestricted net assets (P.A. 275 of 1980) or the local unit has not exceeded its budget for expenditures.												
3.	X		The local	unit is in c	ompliance wit	h the Unife	orm Chart of	Accounts issued by the De	partment of	Treasury.					
4.	X		The local	unit has a	dopted a budg	et for all r	equired funds	<b>S</b> .							
5.	X		A public h	earing on	the budget wa	s held in a	accordance v	vith State statute.							
6.	X				ot violated the ssued by the L			, an order issued under the Division.	Emergenc	y Municipal Loan Act, or					
7.	X		The local	unit has n	ot been delinq	uent in dis	stributing tax	revenues that were collecte	ed for anoth	er taxing unit.					
8.	X		The local	unit only h	olds deposits/	investmer	nts that comp	ly with statutory requiremen	nts.						
9.	X							s that came to our attention sed (see Appendix H of Bul		in the Bulletin for					
10.	X		that have	not been p	previously com	nmunicate	d to the Loca			ring the course of our audit f there is such activity that has					
11.	X		The local	unit is free	of repeated c	omments	from previou	s years.							
12.	X		The audit	opinion is	UNQUALIFIE	D.									
13.	X				omplied with G g principles (G		or GASB 34 a	s modified by MCGAA Stat	ement #7 a	nd other generally					
14.	X		The board	l or counci	il approves all	invoices p	orior to payme	ent as required by charter o	r statute.						
15.	X		To our kno	owledge, b	oank reconcilia	itions that	were reviewe	ed were performed timely.							
incl des I, th	uded cripti e und	in tl on(s) dersi	nis or any of the auth gned, certif	other aud nority and/ y that this	it report, nor of or commission statement is continuous	do they on. complete a	obtain a standard accurate	d-alone audit, please encloin all respects.	daries of th	e audited entity and is not me(s), address(es), and a					
We	have	e end	losed the	following	<u> :</u>	Enclosed	Not Requir	ed (enter a brief justification)							
Fina	ancia	ıl Sta	tements			×									
The	lette	er of	Comments	and Reco	mmendations		No comm	ents this year							
Oth	er (D	escrib	e)				No single	audit or other item required	t e						
			Accountant (Fir DELONG	•				Telephone Number 231-726-5820							
	et Add 6 MC		IS AVE., S	SUITE 50	00		_	City MUSKEGON		Zip 49440					
Auth	orizing	CPA	Signature /	+	01		rinted Name	L	License Nu	mber					
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for Brickley De Long, PLC

# Muskegon Charter Township Muskegon County, Michigan

# REPORT ON FINANCIAL STATEMENTS

(with required supplementary information)

Year ended December 31, 2007

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# **Management's Discussion and Analysis**

As management of Muskegon Charter Township, we present to the readers of the Township's financial statements this overview and analysis of the financial activities of the Township for the fiscal year ended December 31, 2007. We encourage you to consider the information presented in these financial statements along with the additional information that has been furnished in this letter.

## FINANCIAL HIGHLIGHTS

At the close of the year, the Township had total assets of \$55,851,257 and total liabilities of \$26,743,531 leaving net assets of \$29,107,726, an increase of 1.7%.

Of the total \$29,107,726 in net assets, the Township may use \$10,443,904 (unrestricted net assets) to meet the ongoing obligations to citizens and creditors. Of the unrestricted net assets, \$817,452 are shown in governmental activities and \$9,626,452 are shown in business-type activities.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis is intended to serve as an introduction to the Township's basic financial statements. The basic financial statements are comprised of three components:

1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

## **Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the Township's finances. These statements are similar to those of a private sector business.

The Statement of Net Assets presents information on all of the Township's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Township is improving or deteriorating.

The Statement of Activities presents information showing how the Township's net assets changed during the fiscal year. All changes in net assets are reported when the event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods.

# **Management's Discussion and Analysis**

Both of the government-wide financial statements mentioned above distinguish functions of the Township that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are designed to recover all or a significant part of their costs through user fees and charges for services (business-type activities). The governmental activities of the Township include general government, public safety, public works, community and economic development and cultural and recreational activities. The business-type activities of the Township include water distribution, sanitation and sewer services.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Township, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Township can be divided into three categories-governmental funds, proprietary funds and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This information may be useful in evaluating a governmental entity's short-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the two.

Muskegon Charter Township maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and Public Safety Fund, which are considered major funds. Data from the other funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary Funds.** The Township has three enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Township uses enterprise funds to account for its water distribution, sanitation and sewer operations.

# **Management's Discussion and Analysis**

Enterprise funds provide the same type of information as the government-wide financial statements, only in more detail. The enterprise funds financial statements provided separate information for the Eastside Water, Sanitation and Sewer funds, all of which are major funds.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the Township. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the Township's programs. The accounting method used for fiduciary finds is much like that used for the proprietary funds.

**Notes to Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The reader is encouraged to include the reading of this section in any attempt to analyze and understand these statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Township's budgetary information as it relates to the actual expenditures for the General Fund and Public Safety Fund.

The combining statements referred to earlier in connection with the non-major governmental funds are presented immediately following the required supplementary information on budgetary information.

# **Government-wide Financial Analysis**

The first table presented below is a summary of the government-wide statement of net assets for the Township. As stated earlier, the net assets may be used as an indicator of a government's financial health. As of December 31, 2007, the Township's net assets from governmental activities totaled \$5,126,046 and \$23,981,680 from business-type activities, creating a total government-wide net assets total of \$29,107,726.

In examining the composition of these net assets, the reader should note that governmental activities net assets are invested in capital assets (i.e., buildings, land, vehicles, equipment, etc.) These assets are used to provide services to the Township's residents, and they are not available to pay salaries, operational expenses or fund capital projects. The unrestricted net assets for governmental-type activities actually depict a balance of \$817,452. This represents the amount of discretionary resources that can be used for general governmental operations.

# **Management's Discussion and Analysis**

The business-type activities show a total of \$23,961,680 in net assets including \$9,626,452 in unrestricted net assets. The Eastside Water Fund, Sanitation Fund and Sewer Fund unrestricted net assets are \$2,410,942, \$599,618 and \$6,615,892, respectively.

#### **Net Assets**

		Governmental				Busir	iess	-type				
	_	Act	tiviti	ies		Ac	tivi	ies		Т	ota	al
		2007 2006		2006		2007		2006		2007		2006
Current assets and												
other assets	\$	4,722,945	\$	4,347,884	\$	11,746,142	\$	15,962,105	\$	16,469,087	\$	20,309,989
Capital assets	_	4,133,081	_	4,243,408		35,249,089		33,172,970		39,382,170		37,416,378
Total assets	_	8,856,026	_	8,591,292		46,995,231		49,135,075	-	55,851,257		57,726,367
Current liabilities		3,380,693		3,290,389		963,384		2,813,229		4,344,077		6,103,618
Noncurrent liabilities	_	349,287	_	533,608		22,050,167		22,474,442		22,399,454		23,008,050
Total liabilities	-	3,729,980	_	3,823,997		23,013,551		25,287,671		26,743,531		29,111,668
Net assets												
Invested in capital assets, net of related	d											
debt		3,765,446		3,715,506		14,355,228		14,820,570		18,120,674		18,536,076
Restricted		543,148		478,449		-		-		543,148		478,449
Unrestricted		817,452		573,340		9,626,452		9,026,834		10,443,904		9,600,174
Total net assets	\$	5,126,046	\$	4,767,295	\$	23,981,680	\$	23,847,404	\$	29,107,726	\$	28,614,699

Governmental activity current assets increased \$375,061 due mainly to an increase in cash from normal activities, while capital assets show a decrease of \$110,327 due to normal depreciation offset by various capital asset purchases. Noncurrent liabilities for governmental activity decreased \$184,321 due to normal debt payments.

Business-type activity current assets decreased \$4,215,963 due mainly to sewer construction expenditures. The business-type activities show an increase in capital assets due to on-going water and sewer expansion projects. In the liability section, business-type activities show a decrease in current liabilities due to the payoff sewer construction payables; non-current liabilities decreased due to scheduled principal payment on the General Obligation Water Bonds of 2004.

## **Governmental Activities**

Governmental activities net assets increased by \$358,751 (7.5%) during the 2007 fiscal year. The Township's property tax revenues increased by \$116,274 in 2007 due to an increase in taxable value. Grants and contributions not restricted increased \$110,123 because the Township received a land contribution from L-3 Communications. The following table depicts these occurrences.

# **Business-type Activities**

At the end of the fiscal year, the net assets for business-type activities increased by \$134,276 or .6%. Three funds comprise the business-type activities. The Eastside Water Fund had an increase in net assets of \$162,152, the Sanitation Fund had an increase in net assets of \$62,147, and the Sewer Fund had a decrease in net assets of \$90,023.

Capital grants and contributions decreased \$2,009,231 in 2007 due to large amounts pledged by neighboring townships for shared costs of sewer expansion projects in 2006. Business-type activities expenses in the Sewer Fund increased by \$986,503, due primarily to higher interest expense as interest had been capitalized with construction costs in the previous year. In addition, depreciation expense increased as capital projects have been completed and are now being depreciated.

# **Change in Net Assets**

		Gove	rnme	ental	Busin						
	_	Ac	tivit	ies		Ac	tiviti	es		Γotal	
		2007		2006		2007		2006	2007		2006
Revenues:			_							_	
Program revenues											
Charges for services	\$	1,656,983	\$	1,576,572	\$	3,134,911	\$	2,825,010	\$ 4,791,894	\$	4,401,582
Operating grants		32,296		33,310		-		-	32,296		33,310
Capital grants and											
contributions		-		25,364		954,985		2,964,216	954,985		2,989,580
General revenues											
Property taxes		2,400,195		2,283,921		-		-	2,400,195		2,283,921
Grants and contributions											
not restricted		1,735,683		1,625,560		-		-	1,735,683		1,625,560
Unrestricted investment											
earnings		216,696		208,851		373,056		372,705	589,752		581,556
Miscellaneous		62,473		70,224		-		-	62,473		70,224
Gain on sale of											
capital assets		5,540		3,468		37,920		5,000	43,460		8,468
Total revenues		6,109,866	_	5,827,270		4,500,872		6,166,931	10,610,738		11,994,201

# Change in Net Assets—Continued

		Governmental				Busin	ness	-type				
	_	Ac	tivit	ies		Ac	tivit	ies	Total			
	_	2007	_	2006	_	2007	_	2006		2007		2006
Expenses:												
General government	\$	1,104,197	\$	1,173,832	\$	-	\$	-	\$	1,104,197	\$	1,173,832
Public safety		3,287,559		3,223,029		-		-		3,287,559		3,223,029
Public works		1,064,796		928,463		-		-		1,064,796		928,463
Community and economic												
development		27,613		25,751		-		-		27,613		25,751
Culture and recreation		228,805		232,347		-		-		228,805		232,347
Interest on long term debt		19,533		29,422		-		-		19,533		29,422
Eastside Water Fund		-		-		1,478,263		1,525,916		1,478,263		1,525,916
Sanitation Fund		-		-		477,411		457,939		477,411		457,939
Sewer Fund	_	-	_	-	_	2,429,534	_	1,443,031	_	2,429,534		1,443,031
Total expenses		5,732,503		5,612,844		4,385,208		3,426,886		10,117,711		9,039,730
Change in net assets							_		_		-	
before transfers		377,363		214,426		115,664		2,740,045		493,027		2,954,471
Transfers	_	(18,612)	_	(18,703)		18,612	_	18,703	_	-		-
Change in net assets		358,751		195,723		134,276	_	2,758,748	_	493,027	-	2,954,471
Net assets - Beginning	_	4,767,295	_	4,571,572		23,847,404		21,088,656	_	28,614,699	_	25,660,228
Net assets - Ending	\$	5,126,046	\$	4,767,295	\$	23,981,680	\$	23,847,404	\$	29,107,726	\$	28,614,699

## Financial Analysis of the Government's Funds

As stated earlier in this discussion and analysis, the Township uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the Township's governmental funds is to provide information on near-term inflows, outflows, and balances in spendable resources. Such information is useful in assessing the Township's financing requirements. In particular, unreserved fund balances or the lack thereof, may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the 2007 fiscal year, the governmental funds reported a combined fund balance of \$1,283,637. This number represents the fund balance of \$875,206 in the General Fund, \$24,864 in the Public Safety Fund and \$383,567 in other governmental funds. It is necessary to further distinguish between the unreserved and reserved fund balance. The unreserved balance of \$966,259 represents what is available for spending at the Township's discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of \$128,952, pay debt service of \$128,073, and purchases allowed for asset forfeiture funds of \$60,353.

**Proprietary Funds.** The Township's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Net assets of the Eastside Water Fund, Sanitation Fund and Sewer Fund changed by \$162,152, \$62,147 and (\$90,023), respectively. The result was an overall net increase in the proprietary funds of \$134,276.

# **General Fund Budget**

During the current fiscal year, the Township made several amendments to its original General Fund budget. The most significant of those are listed below:

- Property tax revenues were originally budgeted for \$1,333,809 and were amended up to \$1,353,809 because tax administrative fees collected were higher than anticipated.
- Licenses and permits revenues were originally budgeted for \$316,200 and were amended up to \$336,200 because franchise fee revenue from Comcast increased during the year.
- ➤ Intergovernmental revenues from the state were originally budgeted for \$1,674,998 and were amended down to \$1,578,233 because the Township wanted to be conservative.
- ➤ Investment earnings revenues were originally budgeted for \$50,000 and were amended up to \$150,000 because original budget was very conservative and interest rates remained relatively high throughout 2007.
- ➤ Township hall expenditures were originally budgeted for \$82,670 and were amended down to \$58,670 because a contingent amount reserved for capital improvement was not expended.
- ➤ Police department expenditures were originally budgeted for \$1,221,192 and were amended down to \$1,194,192 because an additional officer was not hired as budgeted.
- ➤ Parks and recreation expenditures were originally budgeted for \$182,776 and were amended up to \$204,976 because seasonal parks employees worked longer than anticipated and more of the Eastside Extravaganza's donated funds were spent than originally budgeted.
- ➤ Transfers in were originally budgeted for \$296,000 and were amended down to \$96,000 because there were no industrial park lot sales in the Economic Development Fund during 2007.
- > Transfers out were originally not budgeted and were amended to \$195,000 because the Township was anticipating a transfer out to the Local Streets Fund to cover a fund deficit.

The following comments summarize the major variations from the final budget to actual revenues and expenditures.

- Intergovernmental revenues from the state were \$60,687 more than budgeted because the Township was conservative budgeting due to the uncertainty of revenue sharing.
- ➤ Police department expenditures were \$17,067 less than budgeted because the original department budget was conservative.
- Transfers out were \$195,000 less than budgeted because the Township did not make a transfer to the Local Streets Fund as the Township is awaiting the outcome of a lawsuit. This lawsuit may result in the Township receiving retroactive Act 51 revenues which would eliminate the fund deficit in the Local Streets Fund.

# **Capital Assets**

The Township's investment in capital assets for its governmental and business-type activities as of December 31, 2007 totaled \$39,382,170, (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, furniture, machinery, equipment, utility systems and vehicles.

Major capital asset events during the current year included the following:

- ➤ L-3 Communications donated property to the Township, valued at \$114,500.
- ➤ Major roof work to Fire Station #1 for a total of \$20,449.
- New recreational park equipment for Wesley Park, total of \$10,286.
- > Two police cruisers were purchased for a total of \$43,013.
- ➤ The Township's water system expanded this year; the most significant expansions were finishing the Harvey Street Pump Station/Control Project and Dangle Park SAD, costing \$211,125 and \$459,563, respectively.
- ➤ The Township's sewer system expanded this year; the most significant expansions were Project D Hall, Macarthur, Marquette for \$1,362,507; Mill Iron Road project for \$588,100; and Becker Road project for \$442,516.

# Capital Assets (Net of Accumulated Depreciation)

		Gove	rnm	ental	Busin	ess	-type				
	_	Ac	tivit	ties	 Act	ivit	ties	Total			
	_	2007		2006	2007		2006		2007		2006
Land	\$	1,288,703	\$	1,174,203	\$ 40,733	\$	40,733	\$	1,329,436	\$	1,214,936
Construction in progress		-		-	1,287,215		2,328,303		1,287,215		2,328,303
Land improvements		457,693		474,649	-		-		457,693		474,649
Buildings and improvements		1,768,108		1,813,695	-		-		1,768,108		1,813,695
Furniture and equipment		125,203		152,640	-		-		125,203		152,640
Vehicles		493,374		628,221	78,820		135,205		572,194		763,426
Utility systems		-	_	-	 33,842,321		30,668,729		33,842,321		30,668,729
Total	\$	4,133,081	\$	4,243,408	\$ 35,249,089	\$	33,172,970	\$	39,382,170	\$	37,416,378

Additional information on the Township's capital assets can be found in Note D of the "Notes to the Financial Statements" of this report.

# **Management's Discussion and Analysis**

# **Long-Term Debt**

At the end of the 2007 fiscal year, the Township had total outstanding debt of \$23,219,454 consisting of general obligations bonds, special assessment debt, installment purchase agreements and compensated absences. The special assessment debt is backed by the full-faith and credit of the Township.

## **Outstanding Debt**

	Gove	rnme	ntal		Busin	-type						
	Ac	tivitie	es		Act	ivit	ies	Total				
	2007		2006		2007		2006	2007		2006		
General obligations bonds	\$ 40,000	\$	75,000	\$	22,480,786	\$	22,901,093 \$	22,520,786	\$	22,976,093		
Special assessment bonds	247,635		332,902		-		-	247,635		332,902		
Installment purchase												
agreements	80,000		120,000		-		-	80,000		120,000		
Compensated absences	356,652		330,706		14,381	_	13,349	371,033	_	344,055		
Total	\$ 724,287	\$	858,608	\$	22,495,167	\$	22,914,442 \$	23,219,454	\$	23,773,050		

The Township's total debt decreased by \$553,596 during the fiscal year. This decrease was due to scheduled debt payments. The Township did not issue any new debt this year.

Additional information on the Township's long-term debt can be found in Note J of the "Notes to the Financial Statements" of this report.

#### **General Economic Overview**

The Township's General Fund has two major revenue sources - state revenue sharing and property tax revenue. Those two sources comprise over 75% of the General Fund revenue sources. In fiscal 2008, state revenue sharing as a whole is expected to remain consistent with 2007. Property tax revenues are expected to increase by 5.1%.

The 2008 General Fund expenditures budget is up 1.6% from 2007. We are projecting a surplus for the 2008 fiscal year of approximately \$9,000. This surplus is based upon the General Fund making an operating transfer to the Local Streets Fund assuming the Township not receive any Act 51 monies as discussed below. The fund balance of the General Fund is at 24% of operating expenses and is expected to increase in fiscal year 2008.

The Township began offering a new insurance plan to its employees beginning January 2007. The plan is an HSA high deductible insurance plan and several employees have begun participating. The outlook is very good with this new program from the standpoint of offering a great benefit to employees and great savings to the Township. Also, the Township has taken a very progressive stance in looking for other insurance savings while at the same time providing a good benefit to our employees. This stance has resulted in a change of insurance carrier with our Police Union and possible changes in other union contracts with future negotiations.

# **Management's Discussion and Analysis**

The Township has now filed a lawsuit against the Muskegon County Road Commission in February 2008 on the basis that the provisions P.A. No. 5 of 2005 Act allow it to receive a portion of Act 51 road revenue sharing from the State of Michigan through the Road Commission. The Township believes that the result of this lawsuit will be that it will receive Act 51 monies for the operation of its Local Streets Fund.

In March of 2008 the Township Board approved a contract with the County of Muskegon under which the County will float a bond issue to refinance the remaining balance of \$6,490,000 on the \$7,000,000 General Obligation Water Bonds of 2004 in the Water Fund. The end result will be a transfer of ownership of the Eastside Water System along with the responsibility for operating and maintaining the system to the County of Muskegon. Related to this issue is discussion of placing a proposal on either the August or November 2008 ballot which would give the residents an option to replace our existing fire hydrant special assessment district with a Township-wide millage. This millage would create a local enterprise fund to use for local water expansion projects and for payment of annual hydrant rentals, billed by both the Northside and Eastside Regional water funds.

The Township Board and staff remain optimistic that the Township's economic stability will be further enhanced by several projects and other variables in various stages of maturity. These include the sale of lots in the new Industrial Park, continued development in the residential and commercial sectors, and recognition in Lansing that revenue sharing must stabilize. Sewer and water expansions have wrapped up in the past several months and have made our Township a healthier and better place to live also.

# **Requests for Information**

This financial report is designed to provide a general overview of Muskegon Charter Township's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Muskegon Charter Township, 1990 E. Apple Avenue, Muskegon, Michigan, 49442, (231) 777-2555.



#### INDEPENDENT AUDITORS' REPORT

May 5, 2008

Township Board Muskegon Charter Township Muskegon, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Muskegon Charter Township, Michigan, as of and for the year ended December 31, 2007, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Muskegon Charter Township, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Muskegon Charter Township, Michigan, as of December 31, 2007, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and budgetary comparison information on pages i - x and 30 - 31 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Muskegon Charter Township, Michigan's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

# Muskegon Charter Township STATEMENT OF NET ASSETS

December 31, 2007

#### ASSETS

	(	Governmental activities		Business-type activities		Total
CURRENT ASSETS	-					
Cash and investments	\$	2,640,782	\$	6,790,161	\$	9,430,943
Receivables		1,586,251		916,096		2,502,347
Due from other governmental units		563,469		-		563,469
Internal balances		(640,023)		640,023		-
Prepaid items	_	128,951		753	_	129,704
Total current assets		4,279,430		8,347,033		12,626,463
NONCURRENT ASSETS						
Restricted assets		-		1,257,079		1,257,079
Capital assets, net						
Nondepreciable		1,288,703		1,327,948		2,616,651
Depreciable		2,844,378		33,921,141		36,765,519
Access rights, net		-		206,056		206,056
Bond issue costs, net		-		123,790		123,790
Notes and special assessments receivable		443,515	_	1,812,184	_	2,255,699
Total noncurrent assets	_	4,576,596	_	38,648,198	_	43,224,794
Total assets		8,856,026		46,995,231		55,851,257
LIABILITIES AND NET ASSET	TS.					
CURRENT LIABILITIES						
Accounts payable and accrued liabilities		266,575		351,722		618,297
Due to other governmental units		-		166,662		166,662
Deferred revenue		2,739,118		-		2,739,118
Bonds and other obligations, due within one year		375,000	_	445,000	_	820,000
Total current liabilities		3,380,693		963,384		4,344,077
NONCURRENT LIABILITIES						
Bonds and other obligations, less amounts due within one year		349,287	_	22,050,167	_	22,399,454
Total liabilities	_	3,729,980	_	23,013,551	_	26,743,531
NET ASSETS						
Invested in capital assets, net of related debt		3,765,446		14,355,228		18,120,674
Restricted for:						
Public safety		424,975		-		424,975
Debt service		118,173		-		118,173
Unrestricted		817,452	_	9,626,452		10,443,904
Total net assets	\$	5,126,046	\$	23,981,680	\$	29,107,726

# Muskegon Charter Township STATEMENT OF ACTIVITIES

For the year ended December 31, 2007

					Pr	ogram Revenue				Net (Expense	e) Rev	enue and Change	es in	Net Assets
			_	Charges for	Op	erating grants	(	Capital grants	(	Governmental	]	Business-type		
Functions/Programs	_	Expenses		services	and	contributions	and	d contributions	_	activities	_	activities	_	Total
Governmental activities														
General government	\$	1,104,197	\$	623,099	\$	-	\$	-	\$	(481,098)	\$	-	\$	(481,098)
Public safety		3,287,559		553,076		32,296		-		(2,702,187)		-		(2,702,187)
Public works		1,064,796		459,391		-		-		(605,405)		-		(605,405)
Community and economic development		27,613		1,163		-		-		(26,450)		-		(26,450)
Culture and recreation		228,805		20,254		-		-		(208,551)		-		(208,551)
Interest on long-term debt		19,533	_	-	_		_	-	_	(19,533)		-	_	(19,533)
Total governmental activities		5,732,503		1,656,983		32,296		-		(4,043,224)		-		(4,043,224)
Business-type activities														
Eastside water		1,478,263		1,424,770		-		189,606		-		136,113		136,113
Sanitation		477,411		529,197		-		-		-		51,786		51,786
Sewer	-	2,429,534		1,180,944	_		_	765,379	_		_	(483,211)	_	(483,211)
Total business-type activities	-	4,385,208		3,134,911	_		_	954,985	_		_	(295,312)	_	(295,312)
Total government	\$	10,117,711	\$	4,791,894	\$_	32,296	\$_	954,985		(4,043,224)		(295,312)		(4,338,536)
General revenues														
Property taxes, levied for														
General purposes										1,530,298		-		1,530,298
Specific purposes										869,897		-		869,897
Grants and contributions not restricted to specific	e pro	grams								1,735,683		-		1,735,683
Unrestricted investment earnings										216,696		373,056		589,752
Miscellaneous										62,473		-		62,473
Gain on sale of capital assets										5,540		37,920		43,460
Transfers									_	(18,612)	_	18,612	_	
Total general revenues and transfers									_	4,401,975	_	429,588	_	4,831,563
Change in net assets										358,751		134,276		493,027
Net assets at January 1, 2007									_	4,767,295	_	23,847,404		28,614,699
Net assets at December 31, 2007									\$_	5,126,046	\$_	23,981,680	\$_	29,107,726

# Muskegon Charter Township BALANCE SHEET

Governmental Funds December 31, 2007

	General Fund	Public Safety Fund	Other governmental funds	Total governmental funds
ASSETS				
Cash and investments	\$ 812,403	\$ 387,680	\$ 1,440,700	\$ 2,640,783
Receivables				
Accounts	58,218	-	3,786	62,004
Property taxes	640,751	383,635	434,556	1,458,942
Special assessments	-	-	508,820	508,820
Due from other governmental units	556,279	7,190	-	563,469
Due from other funds	4,547	-	36,000	40,547
Prepaid items	119,050	9,902		128,952
Total assets	\$ 2,191,248	\$ 788,407	\$ 2,423,862	\$ 5,403,517
LIABILITIES AND FUND BALANCES				
Liabilities				
Accounts payable	\$ 57,304	\$ 19,362	\$ 80,711	\$ 157,377
Accrued liabilities	61,716	27,857	9,727	99,300
Due to other funds	610	-	4,547	5,157
Deferred revenue	1,196,412	716,324	1,269,897	3,182,633
Advances from other funds			675,413	675,413
Total liabilities	1,316,042	763,543	2,040,295	4,119,880
Fund balances (deficits)				
Reserved for:				
Prepaid items	119,050	9,902	-	128,952
Debt service	-	-	128,073	128,073
Asset forfeitures	60,353	-	-	60,353
Unreserved				
Undesignated, reported in				
General Fund	695,803	-	-	695,803
Special revenue funds	=	14,962	556,877	571,839
Capital projects funds			(301,383)	(301,383)
Total fund balances	875,206	24,864	383,567	1,283,637
Total liabilities and fund balances	\$ 2,191,248	\$ 788,407	\$ 2,423,862	\$ 5,403,517

# Muskegon Charter Township RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

December 31, 2007

Total fund balance—governmental funds		\$	1,283,637
Amounts reported for governmental activities in the Statement of Net Assets are different because:			
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.			
Cost of capital assets	\$ 7,619,869		
Accumulated depreciation	(3,486,788)		4,133,081
Accrued interest in governmental activities is not reported in the governmental funds.			(9,900)
Special assessment revenue is not recognized until it is receivable in the current			
period and therefore is shown as deferred revenue in the governmental funds.			443,515
Long-term liabilities in governmental activities are not due and payable in the			
current period and are not reported in the governmental funds.			
Bonds and notes payable	(367,635)		
Compensated absences	(356,652)	_	(724,287)
Net assets of governmental activities in the Statement of Net Assets		\$	5,126,046

# Muskegon Charter Township STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### Governmental Funds

For the year ended December 31, 2007

REVENUES	_	General Fund	_	Public Safety Fund	g	Other overnmental funds		Total governmental funds
Property taxes	\$	1,366,526	\$	695,949	\$	518,610	\$	2,581,085
Licenses and permits	ψ	341,059	Ψ	0,5,,,,,,	Ψ	516,010	Ψ	341,059
Intergovernmental revenues - State		1,638,920		_		_		1,638,920
Charges for services		327,811		_		588,529		916,340
Fines and forfeitures		19,037		_		-		19,037
Investment earnings		156,297		5,191		55,207		216,695
Other		77,023		15,150		135,941		228,114
Total revenues		3,926,673		716,290		1,298,287	_	5,941,250
EXPENDITURES								
Current								
General government		820,062		-		-		820,062
Public safety		2,324,715		732,042		17,899		3,074,656
Public works		15,664		-		822,637		838,301
Community and economic development		27,613		-		18,625		46,238
Culture and recreation		200,319		-		-		200,319
Other governmental functions Debt service		248,978		-		128,418		377,396
Principal		35,000				125,267		160,267
Interest and fees		3,260		_		20,172		23,432
Capital outlay		10,286		63,462		1		73,749
Total expenditures		3,685,897	_	795,504	_	1,133,019	_	5,614,420
Excess of revenues over (under) expenditures		240,776		(79,214)		165,268		326,830
OTHER FINANCING SOURCES (USES)								
Proceeds from sale of capital assets		8,640		-		-		8,640
Transfers in		96,000		20,500		-		116,500
Transfers out		<u>-</u> _	_	-		(135,112)		(135,112)
Total other financing sources (uses)	_	104,640	_	20,500	_	(135,112)	_	(9,972)
Net change in fund balances		345,416		(58,714)		30,156		316,858
Fund balances at January 1, 2007	, <del></del>	529,790		83,578		353,411	_	966,779
Fund balances at December 31, 2007	\$	875,206	\$	24,864	\$	383,567	\$_	1,283,637

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

For the year ended December 31, 2007

Net change in fund balances—total governmental funds	\$	316,858
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report outlays for capital assets as expenditures; in the Statement of Activities, these costs are depreciated over their estimated useful lives.  Depreciation expense \$ (295,475)		
Capital outlay 73,749	-	(221,726)
Governmental funds report the entire proceeds from the sale of capital assets as revenue, but the Statement of Activities reports only the gain or loss on the sale of capital assets.		(3,100)
Contributions of capital assets are not reported in the governmental funds, but the contribution is capitalized and reported at fair market value in the Statement of Net Assets.		114,499
Repayment of principal on long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.		160,267
Interest expense on long-term debt is recorded in the Statement of Activities when incurred, but is not reported in the governmental funds until paid.		3,900
Compensated absences are reported on the accrual method in the Statement of Activities and reported as expenditures when financial resources are used in the governmental funds.		(25,946)
Governmental funds recognize special assessments as revenue as they become current, however they are recognized in full when levied in the Statement of Net Assets.		13,999
Change in net assets of governmental activities	\$	358,751

# Muskegon Charter Township STATEMENT OF NET ASSETS

Proprietary Funds December 31, 2007

#### ASSETS

	Business-type Activities - Enterprise funds						
	Eastside						
CVID DELYM LOOPING	Water	Sanitation	Sewer	Total			
CURRENT ASSETS Cash and investments	\$ 1,279,430	\$ 516,030	¢ 4,004,701	\$ 6,790,161			
Receivables	\$ 1,279,430	\$ 510,030	\$ 4,994,701	\$ 0,790,101			
Accounts	308,494	121,084	273,575	703,153			
Special assessments	105,570	,	107,373	212,943			
Due from other funds	-	72	610	682			
Prepaid items	50	653	50	753			
Total current assets	1,693,544	637,839	5,376,309	7,707,692			
NONCURRENT ASSETS							
Restricted assets	-	-	1,257,079	1,257,079			
Capital assets							
Land	15,966		24,767	40,733			
Utility systems	8,173,902	-	35,137,932	43,311,834			
Furniture and equipment	-	- (24.724	600	600			
Vehicles Construction in progress	-	634,724	1,287,215	634,724 1,287,215			
Less accumulated depreciation	(466,626	_	(9,003,487)	(10,026,017)			
-		<del></del>					
Net capital assets	7,723,242	78,820	27,447,027	35,249,089			
Advances to other funds	-	-	675,413	675,413			
Access rights, net	-	-	206,056	206,056			
Bond issuance costs, net	56,717	-	67,073	123,790			
Notes and special assessments receivable	845,825	<u> </u>	966,359	1,812,184			
Total noncurrent assets	8,625,784	78,820	30,619,007	39,323,611			
Total assets	10,319,328	716,659	35,995,316	47,031,303			
LIABILITIES AND N	ET ASSETS						
CURRENT LIABILITIES	23,641	20,754	141,746	186,141			
Accounts payable Accrued liabilities	46,677	,	113,712	165,581			
Due to other governmental units	57,056	· · · · · · · · · · · · · · · · · · ·	109,606	166,662			
Due to other funds	-	_	36,072	36,072			
Bonds and other obligations, due within one year	265,000	7,000	173,000	445,000			
Total current liabilities	392,374	32,946	574,136	999,456			
NONCURRENT LIABILITIES							
Bonds and other obligations, less amounts due within one year	6,173,924	5,275	15,870,968	22,050,167			
Total liabilities	6,566,298	38,221	16,445,104	23,049,623			
NET ASSETS							
Invested in capital assets, net of related debt	1,342,088	78,820	12,934,320	14,355,228			
Unrestricted	2,410,942		6,615,892	9,626,452			
Total net assets	\$ 3,753,030	\$ 678,438	\$ 19,550,212	\$ 23,981,680			

# Muskegon Charter Township STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

# Proprietary Funds

For the year ended December 31, 2007

	Business-type Activities - Enterprise funds								
	_	Eastside Water		Sanitation		Sewer		Total	
REVENUES	_						_		
Charges for services	\$	1,424,770	\$	529,197	\$	1,180,944	\$	3,134,911	
OPERATING EXPENSES									
Administration		86,331		47,163		144,557		278,051	
Operations		939,391		373,863		913,368		2,226,622	
Depreciation and amortization	_	163,162		56,385	_	747,668	_	967,215	
Total operating expenses	_	1,188,884		477,411	_	1,805,593	_	3,471,888	
Operating income (loss)		235,886		51,786		(624,649)		(336,977)	
NONOPERATING REVENUES (EXPENSES)									
Investment earnings		26,039		10,361		336,656		373,056	
Connection fees		189,606		-		765,379		954,985	
Gain on sale of capital assets		-		-		37,920		37,920	
Interest expense	_	(289,379)		-	_	(623,941)	_	(913,320)	
Total nonoperating revenues (expenses)	_	(73,734)		10,361	_	516,014	_	452,641	
Income (loss) before transfers		162,152		62,147		(108,635)		115,664	
Transfers in		-		_		18,612	_	18,612	
Change in net assets		162,152		62,147		(90,023)		134,276	
Net assets at January 1, 2007	_	3,590,878		616,291	_	19,640,235	_	23,847,404	
Net assets at December 31, 2007	\$	3,753,030	\$	678,438	\$	19,550,212	\$	23,981,680	

# Muskegon Charter Township STATEMENT OF CASH FLOWS Proprietary Funds For the year ended December 31, 2007

		Business-type Activities - Enterprise funds							
		Eastside							
		Water		Sanitation	_	Sewer	_	Total	
CASH FLOWS FROM OPERATING ACTIVITIES	¢	1 426 270	¢	526 272	¢	1 226 727	¢	2 170 270	
Receipts from customers Receipts from interfund services provided	\$	1,426,279 5,960	\$	526,273 1,884	\$	1,226,727 1,490	\$	3,179,279 9,334	
Payments to suppliers		(946,318)		(292,976)		(928,427)		(2,167,721)	
Payments to suppliers Payments to employees		(55,534)		(118,621)		(88,676)		(262,831)	
			_		_		-		
Net cash provided by operating activities		430,387		116,560		211,114		758,061	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES									
Transfers in		-		-		18,612		18,612	
Advances to other funds (net)		-		-	_	(239,413)	_	(239,413)	
Net cash used for non-capital financing activities		-		-		(220,801)		(220,801)	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES									
Capital contributions		-		-		2,082,796		2,082,796	
Connection fees		371,163		-		127,544		498,707	
Purchases of capital assets		(650,911)		-		(3,928,433)		(4,579,344)	
Principal paid on capital debt		(250,000)		-		(141,264)		(391,264)	
Interest paid on capital debt		(295,813)		-		(841,517)		(1,137,330)	
Proceeds from sale of capital assets		-		-	_	93,483	_	93,483	
Net cash used for capital and related financing activities		(825,561)		-		(2,607,391)		(3,432,952)	
CASH FLOW FROM INVESTING ACTIVITIES									
Investment earnings		26,039		10,361	_	336,656	_	373,056	
Net increase (decrease) in cash and investments		(369,135)		126,921		(2,280,422)		(2,522,636)	
Cash and investments at January 1, 2007		1,648,565		389,109	_	8,532,202	_	10,569,876	
Cash and investments at December 31, 2007	\$	1,279,430	\$	516,030	\$_	6,251,780	\$_	8,047,240	
Reconciliation of cash and investments to the statement of net assets									
Cash and investments	\$	1,279,430	\$	516,030	\$	4,994,701	\$	6,790,161	
Restricted assets		-		-	_	1,257,079	_	1,257,079	
	\$	1,279,430	\$	516,030	\$_	6,251,780	\$_	8,047,240	
Reconciliation of operating income (loss) to net cash provided by operating									
activities									
Operating income (loss)	\$	235,886	\$	51,786	\$	(624,649)	\$	(336,977)	
Adjustments to reconcile operating income (loss) to net cash provided by operating activities									
Depreciation and amortization expense		163,162		56,385		747,668		967,215	
Change in assets and liabilities		105,102		30,383		747,008		907,213	
Receivables, net		7,469		(1,040)		47,273		53,702	
Internal balances		89,333		4,928		17,161		111,422	
Prepaid items		111		64		111		286	
Accounts payable		(43,326)		3,047		(18,127)		(58,406)	
Accrued liabilities		631		1,390		632		2,653	
Due to other governmental units		(22,879)		-	_	41,045	_	18,166	
Net cash provided by operating activities	\$	430,387	\$	116,560	\$_	211,114	\$	758,061	

# Muskegon Charter Township STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES

Agency Funds December 31, 2007

	_	Trust and Agency		Current Tax Account	 Payroll		Total
ASSETS Cash and investments	\$ <u></u>	20,852	\$=	2,511,515	\$ 25,921	\$	2,558,288
LIABILITIES Accrued liabilities Due to other governmental units	\$	20,622	\$	2,493,390	\$ 25,921	\$	25,921 2,514,012
Deposits held for others  Total liabilities	\$ <u> </u>	230	\$_	18,125 2,511,515	\$ 25,921	\$ <u></u>	18,355 2,558,288

December 31, 2007

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Muskegon Charter Township (Township) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Township's accounting policies are described below.

# Reporting Entity

The Township is a municipal corporation governed by an elected seven-member Board. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part the government's operations.

#### **Blended component unit**

Building Authority. The Muskegon Charter Township Building Authority (Authority) serves all the citizens of the Township and is governed by a Board appointed by the Township's Board. The primary purpose of the Authority is to acquire and construct Township facilities. The Authority issues bonds that are approved by the Township Board, and the legal liability for the Authority's debt remains with the Township. The Authority then leases the assets to the Township to finance the repayment of the bonds.

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the Township. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirement of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. The Township does not allocate indirect costs.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

December 31, 2007

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

## Measurement Focus, Basis of Accounting and Financial Statement Presentation—Continued

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within 60 days of the end of the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Township reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Public Safety Fund is used to account for a special tax millage levied by the Township for the operation of the police and fire departments.

The Township reports the following three major proprietary funds:

The Eastside Water Fund operates the Township's water distribution system.

The Sanitation Fund accounts for user charges and for operating expenses and debt service of the Township's sanitation department.

The Sewer Fund operates the Township's sewage pumping station, collection systems and pays for access to the county's sewage treatment plant.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Government Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Township has elected not to follow subsequent private-sector guidance.

December 31, 2007

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

## Measurement Focus, Basis of Accounting and Financial Statement Presentation—Continued

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the Township's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. The enterprise funds also recognize as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Township's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Assets, Liabilities and Net Assets or Equity

#### **Deposits and Investments**

The Township's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

The Township reports its investments in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. Under this standard, certain investments are valued at fair value as determined by quoted market prices or by estimated fair values when quoted market prices are not available. The standard also provides that certain investments are valued at cost (or amortized cost) when they are of a short-term duration, the rate of return is fixed, and the Township intends to hold the investment until maturity.

The Township has adopted an investment policy in compliance with State of Michigan statutes. Those statutes authorize the Township to invest in obligations of the United States, certificates of deposit, prime commercial paper, securities guaranteed by United States agencies or instrumentalities, United States government or federal agency obligation repurchase agreements, bankers' acceptances, state-approved investment pools and certain mutual funds.

December 31, 2007

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Assets, Liabilities and Net Assets or Equity—Continued

#### **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of allowance for uncollectibles.

The Township bills and collects its own property taxes and also collects taxes for the county, school and State of Michigan. Taxes are levied on each December 1 on the taxable valuation of property (as defined by state statutes) located in the Local Governmental Unit as of the preceding December 31. Uncollectible real property taxes as of the following March 1 are turned over by the Township to the County for collection. The County advances the Township all these delinquent real property taxes. The delinquent personal property taxes remain the responsibility of the Township. Taxes levied on December 1 are recorded as receivables and deferred revenue. Taxes are recognized as revenue (and become available for appropriation) in the calendar year following the levy.

The 2006 state taxable value for real/personal property of the Township totaled approximately \$344,703,000. The ad valorem taxes levied consisted of 4.3124, .4953 and 1.9812 mills for the Township's general operating, street lighting and public safety purposes. These amounts are recognized in the respective General Fund, Street Lighting Fund, and Public Safety Fund. The Township has designated 1.0 mill of its general operating levy for local streets and recognized that amount in the Local Streets Fund.

## **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### **Restricted Assets**

Certain cash and investments from a debt issue in the Sewer Fund that are unspent are shown as restricted because their use is restricted to construction.

December 31, 2007

# NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Assets, Liabilities and Net Assets or Equity—Continued

## **Capital Assets**

Capital assets, which include property, plant and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment is depreciated or amortized using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	30-40
Utility systems	50
Land improvements	20-30
Furniture and equipment	5-10
Vehicles	5-10
Access rights	20

#### **Compensated Absences**

Township employees are granted vacation and sick leave in varying amounts based on length of service and employee group. Employees must use earned vacation time during the anniversary year following the one in which it was earned. Upon termination, employees are paid for unused vacation at their current rates. Sick leave is accumulated at the rate of one day per month of employment. Unused sick leave is accumulated up to 180 days for employees. One half of all unused accumulated sick leave is paid to employees upon retirement. All vacation and sick pay is accrued when incurred in the government-wide and proprietary fund financial statements. The current portion of this liability is estimated based on historical trends. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

December 31, 2007

## NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Assets, Liabilities and Net Assets or Equity—Continued

## **Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures.

## NOTE B—STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end.

The Township follows these procedures in establishing the budgetary information provided in the financial statements:

- a. Prior to December 1, the Township Supervisor submits to the Township Board a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted at the Township Hall to obtain taxpayer comments.
- c. Prior to December 31, the budget is legally enacted through passage of a resolution.
- d. Supplemental appropriations, when required to provide for additional expenditures, are matched by additional anticipated revenues or an appropriation of available fund balance and must be approved by the Township Board. All appropriations lapse at year end.

The appropriated budget is prepared by fund, function and department. Transfers of appropriations between departments require the approval of the Township Board. The legal level of budgetary control is the department level for the General Fund and the fund level for all other governmental funds. The Township Board made several supplemental budgetary appropriations throughout the year.

December 31, 2007

## NOTE B—STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY—Continued

#### **Excess of Expenditures Over Appropriations**

For the year ended December 31, 2007, actual expenditures exceeded appropriations for the Public Safety Fund by \$38,825. These overexpenditures were funded with available fund balance.

#### **Fund Deficits**

As of December 31, 2007, the Township's Local Streets Fund had an unreserved fund deficit of \$218,932 and the Paving Projects Capital Projects Fund had an unreserved fund deficit of \$301,383. The deficit in the Paving Projects Capital Projects Fund will be eliminated through the collection of special assessments. The deficit in the Local Streets Fund will be eliminated through either the collection of Act 51 monies or an operating transfer from the General Fund.

#### NOTE C—DEPOSITS AND INVESTMENTS

As of December 31, 2007, the Township had the following investments:

			Weighted average maturity		
		Fair value	(Months)	Moody's	Percent
<b>Investment Type</b>	_				
Money market mutual fund	\$	100,942	1	not rated	1.3 %
U.S. Agency obligations		446,185	5	AAA	5.8
Negotiable certificates of deposit		1,393,895	6	not rated	18.2
External investment pool	_	5,729,000	1	not rated	74.7
Total fair value	\$_	7,670,022			100.0 %
Portfolio weighted average maturity	=		2		

The Township voluntarily invests certain excess funds in an external investment pool (Pool). The Pool is an external investment pool of "qualified" investments for Michigan municipalities. The Pool is not regulated nor registered with the SEC. The fair value of the Township's investments is the same as the fair value of the Pool.

**Interest rate risk.** The Township does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit risk.** State law limits investments in commercial paper and corporate bonds to the two highest classifications issued by nationally recognized statistical rating organizations. The Township has no investment policy that would further limit its investment choices.

Concentration of credit risk. The Township does not have a concentration of credit risk policy. Concentration of credit risk is the risk of loss attributed to the magnitude of the Township investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

**Custodial credit risk - deposits.** In the case of deposits, this is the risk that in the event of a bank failure, the Township's deposits may not be returned to it. As of December 31, 2007, \$3,092,493 of the Township's bank balance of \$3,392,493 was exposed to custodial credit risk because it was uninsured and uncollateralized.

December 31, 2007

## NOTE C—DEPOSITS AND INVESTMENTS—Continued

**Custodial credit risk - investments.** The Township does not have a custodial credit risk policy for investments. This is the risk that, in the event of the failure of the counterparty, the Township will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

**Foreign currency risk.** The Township is not authorized to invest in investments which have this type of risk.

## NOTE D—CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2007 was as follows:

	Balance			Balance
	January 1,			December 31,
	2007	Additions	Deductions	2007
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 1,174,203 \$	114,500 \$	-	\$ 1,288,703
Capital assets, being depreciated:				
Land improvements	994,992	10,286	-	1,005,278
Buildings and improvements	2,618,246	20,449	-	2,638,695
Furniture and equipment	435,850	-	-	435,850
Vehicles	2,290,152	43,013	81,822	2,251,343
Total capital assets, being depreciated	6,339,240	73,748	81,822	6,331,166
Less accumulated depreciation:				
Land improvements	520,343	27,242	-	547,585
Buildings and improvements	804,551	66,036	-	870,587
Furniture and equipment	283,210	27,437	-	310,647
Vehicles	1,661,931	174,760	78,722	1,757,969
Total accumulated depreciation	3,270,035	295,475	78,722	3,486,788
Total capital assets, being				
depreciated, net	3,069,205	(221,727)	3,100	2,844,378
Capital assets, net	\$ 4,243,408 \$	(107,227) \$	3,100	\$ 4,133,081

# NOTE D—CAPITAL ASSETS—Continued

		Balance January 1, 2007		Additions	. <u>-</u>	Deductions	D	Balance ecember 31, 2007
Business-type activities:								
Capital assets, not being depreciated:	Φ.	40.700	Φ.		Φ.		Φ.	10 500
	\$	40,733	\$	-	\$	-	\$	40,733
Construction in progress	_	2,328,303		1,287,215	-	2,328,303	-	1,287,215
Total capital assets, not being								
depreciated		2,369,036		1,287,215		2,328,303		1,327,948
Capital assets, being depreciated:								
Utility systems		39,373,223		4,032,174		93,563		43,311,834
Furniture and equipment		600		-		-		600
Vehicles	_	634,724	_	-		_		634,724
Total capital assets, being depreciated		40,008,547		4,032,174		93,563		43,947,158
Less accumulated depreciation:								
Utility systems		8,704,494		803,018		37,999		9,469,513
Furniture and equipment		600		-		-		600
Vehicles		499,519		56,385		-		555,904
Total accumulated depreciation	_	9,204,613		859,403	_	37,999	-	10,026,017
Total capital assets, being								
depreciated, net		30,803,934		3,172,771		55,564	_	33,921,141
Capital assets, net	\$_	33,172,970	\$_	4,459,986	\$	2,383,867	\$	35,249,089
<b>Depreciation</b> Depreciation expense has been charged to fun	octi	ons as follows	s:					
Governmental activities:								
General government						\$ 41,6		
Public safety						185,5		
Public works						41,0		
Culture and recreation						27,2		_
						\$ 295,4	-75	=
Business-type activities:								
Eastside water						\$ 160,9		
Sanitation						56,3		
Sewer						642,0	130	_
						\$ 859,4	-03	<u>=</u>

December 31, 2007

## NOTE E—ACCESS RIGHTS

Access rights activity for the year ended December 31, 2007 was as follows:

		Balance				Balance
		January 1,				December 31,
		2007		Additions	Deductions	2007
Business-type activities	_					
Access rights	\$	790,466	\$	-	\$ -	\$ 790,466
Less accumulated amortization	_	481,085	_	103,325	-	584,410
Access rights, net	\$_	309,381	\$	(103,325)	\$ -	\$ 206,056

## Amortization

Amortization expense has been charged to sewer.

## NOTE F—BOND ISSUANCE COSTS

Bond issuance cost activity for the year ended December 31, 2007 was as follows:

		Balance			Balance
		January 1,			December 31,
		2007	Additions	Deductions	2007
<b>Business-type activities:</b>	_				
Bond issuance costs	\$	134,620	\$ -	\$ -	\$ 134,620
Less accumulated amortization	_	6,343	4,487	-	10,830
Bond issuance costs, net	\$_	128,277	\$ (4,487)	\$ -	\$ 123,790

## Amortization

\$2,174 of amortization expense has been charged to water and \$2,313 has been charged to sewer.

December 31, 2007

## NOTE G—INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of December 31, 2007 is as follows:

## Due to/from other funds:

Receivable Fund	Payable Fund		<u>Amount</u>
General Fund	Other governmental funds	\$	4,547
Sanitation Fund	Sewer Fund		72
Sewer Fund	General Fund		610
Other governmental funds	Sewer Fund	_	36,000
		\$_	41,229

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

## Advances to/from other funds:

Other governmental funds owe the Sewer Fund \$675,413 for capital projects.

## **Interfund transfers:**

#### Transfers in:

Transfers out:	General Fund	Sewer Fund	Public Safety Fund	Total	Purpose
Other governmental funds	\$ 96,000	\$ 18,612	\$ 20,500	\$ 135,112	Operations subsidy and capital outlay

## NOTE H—DEFERRED REVENUE

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

	Ţ	Jnavailable <u> </u>	Unearned
Property taxes	\$	-	\$ 2,454,607
Special assessments and other		728,026	_
Total deferred revenue for governmental funds	\$	728,026	\$ 2,454,607

December 31, 2007

# NOTE I—LONG-TERM DEBT

# **Summary of Changes in Long-Term Liabilities**

The following is a summary of long-term liabilities activity for the Township for the year ended December 31, 2007.

	Balance January 1,						Balance December 31,	]	Oue within
	2007		Additions		Reductions		2007	-	one year
Governmental activities:									
General obligation bonds \$	75,000	\$	-	\$	35,000	\$	40,000	\$	40,000
Special assessment debt									
with Township commitment	332,902		-		85,267		247,635		85,000
Installment purchase	120,000				40.000		00.000		40.000
agreements	120,000		100 104		40,000		80,000		40,000
Compensated absences	330,706		199,104	. ,	173,158		356,652	-	210,000
Governmental activity									
long-term liabilities \$	858,608	\$	199,104	\$	333,425	\$	724,287	\$	375,000
<b>Business-type activities:</b>							_	-	
General obligation bonds \$	22,901,093	\$	_	\$	420,307	\$	22,480,786	\$	438,000
Compensated absences	13,349	_	8,789	_	7,757	7	14,381	_	7,000
· · · · · · · · · · · · · · · · · · ·			- ,		.,		,	-	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Business-type activity	22 014 442	φ	9.790	Φ	120 061	Φ	22 405 167	Φ	445,000
long-term liabilities \$	22,914,442	Э	8,789	\$	428,064	Э	22,495,167	Ф	445,000
Governmental activities:									
General obligation bonds:									
\$380,000 Building Authority	Ronds of 1003	· fi	nal						
payment of \$40,000 due A									
at 5.7%	pm 2000, me	CSI	L			\$	40,000		
						φ	40,000		
Special assessment debt with T	_								
\$307,006 Northside Water Sp									
due in annual installments		5,2	67						
through July 2015; interest	t at 8%						32,635		
\$235,000 Special Assessment	Bonds of 199	8; f	inal						
payment of \$25,000 due Fo									
at 4.45%	-						25,000		
\$203,000 Special Assessment	Ronds of 200	ን ሐ	ue in						
annual installments of \$20									
February 2010; interest at		υu	nougn				65,000		
reducing 2010, interest at	J.4/0						05,000		

# NOTE I—LONG-TERM DEBT—Continued

Jummary of Changes in Long-Term Liabilities—Continued Governmental activities—Continued		
Special assessment debt with Township commitment—Continued \$315,000 Special Assessment Bonds of 2001 due in annual installments of \$30,000 to \$35,000 through		
March 2011; interest rates varying from 4.15% to 4.5%	\$	125,000
Installment purchase agreements:		
\$400,000 Fire Truck Installment Purchase Agreement of		
1999 due in annual installments of \$40,000 through		
April 2009; interest at 4.25%	_	80,000
		367,635
Compensated absences	_	356,652
	\$	724,287
Susiness-type activities:	=	
General obligation bonds:		
\$7,000,000 General Obligation Bonds of 2004 due in annual installments of \$265,000 to \$495,000 through		
November 2025; interest at rates varying from 3%		
to 4.85%	\$	6,490,000
Less bond discount		(52,129)
\$577,304 Muskegon County Wastewater Management - Number One Refunding Bond of 2002; final payment of		
\$172,613 due July 2008; interest at 5%		172,613
\$16,000,000 Muskegon County Wastewater Management - Number One Bond of 2006 due in annual installments of \$295,432 to \$1,014,577 through November 2036;		
interest at rates varying from 4.25% to 5%		16,000,000
Less bond discount	_	(129,698)
		22,480,786
Compensated absences		14,381
	\$	22,495,167

December 31, 2007

#### NOTE I—LONG-TERM DEBT—Continued

## Summary of Changes in Long-Term Liabilities—Continued

For governmental activities, claims and judgments and compensated absences are generally liquidated by the General Fund.

The general obligation bonds are backed by the full faith and credit of the Township.

The County of Muskegon wastewater contracts payable represent agreements with Muskegon County relating to the construction of sewage treatment facilities. To construct these facilities, the County issued bonds which local municipalities are obligated to repay. The Township has recorded the liability for its portion of the County bonds which are to be repaid by the access rights fee. Access rights are also recorded and are amortized over 20 years. The contractual obligation is secured by the full faith and credit of the Township. Current debt service requirements are funded by sewer revenues.

In 2005, the County of Muskegon began making improvements to the regional sewer treatment facilities. The project was funded with \$17,500,000 bonds issued through the State of Michigan Clean Water Revolving Fund Loan Program. The County operates the system and makes payments on the bonds with user charges to the local units. The Township has pledged its limited tax full faith and credit for the payment of its portion of the debt should user charges collected by the County be insufficient to make the debt payments. The Township's portion of the debt on December 31, 2007 was \$1,470,232. The Township is unaware of any circumstances that would cause a shortfall in the near future.

The County of Muskegon issued a \$7,900,000 Water Supply System Bond in 2006 to fund improvements to the Northside Water System which includes part of the Township. The Township has pledged its full faith and credit for a portion of the debt should user charges collected by the County be insufficient to make the debt payments. The Township's portion of the debt on December 31, 2007 was \$2,022,800. The Township is unaware of any circumstances that would cause a shortfall in the near future.

Annual debt service requirements to maturity for debt outstanding as of December 31, 2007 follows:

Year ending		Governme	ental	activites	_	Business-type activities					
December 31,		Principal	_	Interest	_	Principal	_	Interest			
2008	\$	165,000	\$	16,000	\$	438,000	\$	1,013,000			
2009		100,000		9,000		565,000		996,000			
2010		55,000		5,000		587,000		974,000			
2011		35,000		2,000		609,000		950,000			
2012		6,000		1,000		634,000		926,000			
2013-2017		6,635		1,102		3,553,000		4,212,000			
2018-2022		-		-		4,368,000		3,391,000			
2023-2027		-		-		4,395,000		2,340,000			
2028-2032		-		-		3,758,000		1,461,000			
2033-2036	_		_	_	_	3,755,613	_	475,536			
	\$_	367,635	\$_	34,102	\$_	22,662,613	\$_	16,738,536			

December 31, 2007

#### NOTE J—OTHER INFORMATION

## **Risk Management**

The Township is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The Township manages its liability, property and insurance coverage as a member of the Michigan Township Participating Plan (MTPP), a public entity risk pool providing liability and property coverage to its participating members. The Township pays an annual premium to MTPP for its insurance coverage. The MTPP is self-sustaining through member premiums and provides, subject to certain deductibles, occurrence-based casualty coverage for each incident and occurrence based property coverage to its members by internally assuring certain risks and reinsuring risks through commercial companies. Various deductibles are maintained to place the responsibility for small charges with the insured. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

The Township carries commercial insurance for workers' compensation, employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## **Contingent Liabilities**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state government. Any disallowed claims, including amounts already collected, may constitute a liability to the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the Township expects such amounts, if any, to be immaterial.

The Township is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Township's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the Township.

#### **Post-Retirement Health Care**

The Township has agreed to provide post-retirement health care to certain employees after they retire.

As of year end, there were 23 retired employees receiving benefits. The Township finances the Plan on a payas-you-go basis. For the year ended December 31, 2007, the Township's post-retirement health care cost under the Plan was approximately \$91,000.

December 31, 2007

#### NOTE K—RETIREMENT PLANS

#### **Pension Plan**

Plan Description. The Township is in an agent multiple-employer defined benefit pension plan with the Municipal Employees Retirement System (MERS). The Plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to Plan members and beneficiaries. Act No. 427 of the Public Acts of 1984 of the State of Michigan assigns the authority to establish and amend the benefit provisions of the plans that participate in MERS to the respective employer entities; that authority rests with the Township. A copy of the complete financial report and required supplemental information can be obtained by writing to:

Muskegon Charter Township 1990 E. Apple Avenue Muskegon, MI 49442

*Funding Policy*. Township employees are required to contribute 3 to 5 percent to the Plan depending on employee contract. The Township is required to contribute at an actuarially-determined rate depending upon position from 6.82 to 14.36 percent of covered wages.

Annual Pension Cost. For the year ended December 31, 2007, the Township's annual pension cost was approximately \$289,000 which the Township contributed. The required contribution was determined as part of the December 31, 2005 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) 8 percent investment rate of return (net of administrative expenses), (b) projected salary increases ranging from 0 percent to 4.5 percent, and (c) 4.5 percent per year compounded annually attributable to inflation. The actuarial value of plan assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period.

#### **Three-Year Trend Information**

Year ended	An	pproximate nual Pension Cost (APC)	Percentage of APC Contributed	_	_	Net Pension Obligation
12/31/05	\$	297,000	100	%	\$	-
12/31/06		296,000	100			-
12/31/07		289,000	100			-

# REQUIRED SUPPLEMENTARY INFORMATION Schedule of Funding Progress

## (Dollars amounts in thousands)

Actuarial valuation date	_	Actuarial value of assets	_	Actuarial Accrued Liability (AAL) Entry Age	_	Unfunded AAL (UAAL)	Funded ratio			Covered payroll	UAAL as a percentage of covered payroll	_
12/31/04	\$	8,879	\$	10,892	\$	2,013		82 %	\$	2,496	81	%
12/31/05		9,440		11,321		1,881		83		2,532	74	
12/31/06		10,136		11,944		1,808		85		2,547	71	

December 31, 2007

## NOTE K—RETIREMENT PLANS—Continued

## **Deferred Compensation Plan**

The Township offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all full-time Township employees at their option, permits participants to defer a portion of their salary until future years. The deferred compensation is not available to participants until termination, retirement, death or unforeseeable emergency.

The Plan has created a trust for the exclusive benefit of the Plan's participants and beneficiaries under rules provided in Internal Revenue Code Section 401(f).

## NOTE L—ECONOMIC DEPENDENCY

State of Michigan shared revenues represent 42 percent of General Fund revenues.

## NOTE M—SUBSEQUENT EVENTS

On March 17, 2008, the Township Board approved a contract with the County of Muskegon under which the County will float a bond issue that will refinance the remaining balance of \$6,490,000 on the \$7,000,000 General Obligation Water Bonds of 2004 in the Water Fund. As part of this contract, the Township will transfer ownership of the Southside Water System along with the responsibility for operating and maintaining the system to the County of Muskegon.

In March 2008, the Township purchased new vehicles in the amount of \$56,556.



# Muskegon Charter Township Required Supplementary Information BUDGETARY COMPARISON SCHEDULE

General Fund

For the year ended December 31, 2007

Variance with

					final budget-
	_		ed amounts		positive
REVENUES	<del>-</del>	Original	Final	Actual	(negative)
	¢.	1 242 400	£ 1.262.400	£ 1.200.520	¢ 4.117
Property taxes	\$	1,342,409	\$ 1,362,409	\$ 1,366,526	\$ 4,117
Licenses and permits		307,600	327,600	341,059	13,459
Intergovernmental revenues - State		1,674,998	1,578,233	1,638,920	60,687
Charges for services		340,270	340,270	327,811	(12,459)
Fines and forfeitures		39,500	20,500	19,037	(1,463)
Investment earnings		50,000	150,000	156,297	6,297
Other	<del>-</del>	83,100	87,100	77,023	(10,077)
Total revenues		3,837,877	3,866,112	3,926,673	60,561
EXPENDITURES					
Current					
General government					
Board of trustees		33,749	33,749	32,572	1,177
Supervisor		87,649	88,049	87,683	366
Elections		12,462	12,462	9,125	3,337
Financial administration		230,117	245,117	234,167	10,950
Clerk		222,010	222,010	212,925	9,085
Treasurer		184,162	187,662	185,337	2,325
Township hall		82,670	58,670	56,258	2,412
Board of appeals		1,725	2,125	1,995	130
Public safety					
Police department		1,221,192	1,194,192	1,177,125	17,067
Fire department		915,048	915,048	906,474	8,574
Inspection department		260,749	250,749	241,116	9,633
Public works					
Leaf collection		20,000	20,000	15,664	4,336
Community and economic development					
Planning		23,674	27,974	27,613	361
Culture and recreation					
Parks and recreation		182,776	204,976	200,319	4,657
Other governmental functions					
Insurance		223,000	223,000	211,207	11,793
Payroll benefits		10,200	10,200	10,200	-
Other		24,321	30,021	27,571	2,450
Debt service					
Principal		35,000	35,000	35,000	-
Interest and fees		3,260	3,260	3,260	-
Capital outlay		10,286	10,286	10,286	
Total expenditures		3,784,050	3,774,550	3,685,897	88,653
Excess of revenues over expenditures		53,827	91,562	240,776	149,214
OTHER FINANCING SOURCES (USES)					
Proceeds from sale of capital assets		16,000	8,000	8,640	640
Transfers in		296,000	96,000	96,000	_
Transfers out			(195,000)		195,000
Total other financing sources (uses)	_	312,000	(91,000)	104,640	195,640
Net change in fund balance	\$	365,827	\$ 562	345,416	\$ 344,854
Fund balance at January 1, 2007	· <u>—</u>			529,790	-
Fund balance at December 31, 2007				\$ 875,206	
and calaborate at December 31, 2007				Ψ 373,200	

# Muskegon Charter Township Required Supplementary Information

# **BUDGETARY COMPARISON SCHEDULE**

Public Safety Fund

For the year ended December 31, 2007

Variance with

	_	Budgete Original	ed amoun	its Final		Actual	fi	nal budget- positive (negative)
REVENUES	_						_	( - 6 )
Property taxes	\$	701,518	\$	701,518	\$	695,949	\$	(5,569)
Investment earnings		500		500		5,191		4,691
Other	_	7,900		7,900		15,150	_	7,250
Total revenues		709,918		709,918		716,290		6,372
EXPENDITURES								
Current								
Public safety		682,879		692,179		732,042		(39,863)
Capital outlay	_	44,000		64,500		63,462	_	1,038
Total expenditures	_	726,879	_	756,679	_	795,504	_	(38,825)
Excess of revenues over (under) expenditures		(16,961)		(46,761)		(79,214)		(32,453)
OTHER FINANCING SOURCES								
Transfers in	_			20,500	_	20,500	_	-
Net change in fund balance	\$	(16,961)	\$	(26,261)		(58,714)	\$	(32,453)
Fund balance at January 1, 2007						83,578		
Fund balance at December 31, 2007					\$	24,864		



# Muskegon Charter Township COMBINING BALANCE SHEET

Other Governmental Funds December 31, 2007

			_					Specia	l Rev	enue					_	Capital Projects	Е	Debt Service
		Total other overnmental funds		Local Streets		Fire Equipment		Street Lighting		Hydrant		Economic evelopment		Northside Water System		Paving Projects		Paving Projects
ASSETS	_								_									
Cash and investments Receivables	\$	1,440,700	\$	-	\$	324,639	\$	101,065	\$	404,778	\$	20,060	\$	133,631	\$	350,342	\$	106,185
Accounts		3,786		_		-		_		-		3,786		_		-		-
Property taxes		434,556		194,315		-		95,887		144,354		-		_		-		-
Special assessments		508,820		-		-		-		-		-		39,165		365,909		103,746
Due from other funds	_	36,000	_	-	_	36,000	_	-	_	-		-	_	-	_		_	_
Total assets	\$_	2,423,862	\$_	194,315	\$_	360,639	\$_	196,952	\$_	549,132	\$	23,846	\$_	172,796	\$_	716,251	\$_	209,931
LIABILITIES AND FUND BALANCES (DEFICITS) Liabilities Accounts payable Accrued liabilities Due to other funds Deferred revenue	\$	80,711 9,727 4,547 1,269,897	\$	36,148 9,727 4,547 362,825	\$	1,468 - - - 19,413	\$	14,824 - - 179,046	\$	- - - 265,098	\$	12,000	\$	2,879 - - 32,828	\$	13,392	\$	- - - 81,858
Advances from other funds	_	675,413	_		_		_	-	_				_		_	675,413	_	
Total liabilities		2,040,295		413,247		20,881		193,870		265,098		12,000		35,707		1,017,634		81,858
Fund balances (deficits) Reserved for debt service Unreserved		128,073		-		-		-		-		-		-		-		128,073
Undesignated	_	255,494	_	(218,932)	_	339,758	_	3,082	_	284,034		11,846	_	137,089	_	(301,383)	_	-
Total fund balances (deficits)	_	383,567	_	(218,932)	_	339,758	_	3,082	_	284,034	_	11,846	_	137,089	_	(301,383)	_	128,073
Total liabilities and fund balances (deficits)	\$_	2,423,862	\$	194,315	\$	360,639	\$_	196,952	\$_	549,132	\$	23,846	\$_	172,796	\$	716,251	\$	209,931

# Muskegon Charter Township COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICITS)

Other Governmental Funds For the year ended December 31, 2007

				Specia	l Revenue			Capital Projects	Debt Service
	Total other governmental funds	Local Streets	Fire Equipment	Street Lighting	Hydrant	Economic Development	Northside Water System	Paving Projects	Paving Projects
REVENUES									
Property taxes	\$ 518,610	\$ 344,662	\$ -	\$ 173,948	\$ -	\$ -	\$ -	\$ -	\$ -
Charges for services	588,529	-	338,412	-	250,117	-	-	-	-
Investment earnings	55,207	99	6,430	1,102	8,349	1,653	7,672	16,317	13,585
Other	135,941		600			195	12,547	80,259	42,340
Total revenues	1,298,287	344,761	345,442	175,050	258,466	1,848	20,219	96,576	55,925
EXPENDITURES									
Current									
Public safety	17,899	-	17,899	-	-	-	-	-	-
Public works	822,637	441,483	-	174,024	-	-	2,706	204,424	-
Community and economic development	18,625	-	-	-	-	18,625	-	-	-
Other governmental functions	128,418	-	-	-	128,418	-	-	-	-
Debt service									
Principal	125,267	-	40,000	-	-	-	5,267	-	80,000
Interest and fees	20,172	-	5,081	-	-	-	3,032	-	12,059
Capital outlay	1					1			
Total expenditures	1,133,019	441,483	62,980	174,024	128,418	18,626	11,005	204,424	92,059
Excess of revenues over (under) expenditures	165,268	(96,722)	282,462	1,026	130,048	(16,778)	9,214	(107,848)	(36,134)
OTHER FINANCING USES									
Transfers out	(135,112)		(116,500)				(18,612)		
Net change in fund balances (deficits)	30,156	(96,722)	165,962	1,026	130,048	(16,778)	(9,398)	(107,848)	(36,134)
Fund balances (deficits) at January 1, 2007	353,411	(122,210)	173,796	2,056	153,986	28,624	146,487	(193,535)	164,207
Fund balances (deficits) at December 31, 2007	\$ 383,567	\$ (218,932)	\$ 339,758	\$ 3,082	\$ 284,034	\$ 11,846	\$ 137,089	\$ (301,383)	\$ 128,073